

Message Text

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DOD/OASD:COL. MICHAEL

S/S:MR.PICKERING

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TAGS: PARM, NATO

SUBJECT: MBFR: CONSTRAINTS AND VERIFICATION IN UK VERIFI-
CATION PAPER

REF: A. USNATO 3983; B. STATE 167324; C. USNATO 3957

1. PER REF B, YOU SHOULD ARGUE AT AUGUST 29 WG MEETING THAT
VERIFICATION SUB-GROUP SHOULD NOT ADDRESS COLLATERAL CON-
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STRAINTS OR MEASURES, USING FOLLOWING RATIONALE.

2. US CONTINUES TO SUBSCRIBE TO STATEMENT IN APRIL 30 PAPER THAT "THE PURPOSE OF ANY CONSTRAINTS SHOULD BE TO INCREASE CONFIDENCE IN VERIFICATION AND STRATEGIC WARNING AND TO DEMONSTRATE PACT WILLINGNESS TO FOREGO THE USE OF FORCE FOR POLITICAL PURPOSES." CONSTRAINTS WE HAVE PROPOSED AND HOPE ALLIES WILL EXAMINE IN DETAIL WITH VIEW TO AGREEING TO ADVANCE THEM IN NEGOTIATIONS ARE FRAMED WITH THIS PURPOSES IN MIND. WE DO NOT, THEREFORE, DISAGREE WITH STATEMENT IN CHAIRMAN'S REVISED NOTE (PARA 4, REF C) THAT THESE CONSTRAINTS CAN ASSIST VERIFICATION.

3. HOWEVER, WE DO NOT AGREE WITH SUBSEQUENT STATEMENT THAT THESE MEASURES COULD BE CONSIDERED AS COLLATERAL TO VERIFICATION. IMPLICATION OF THIS STATEMENT IS THAT THESE CONSTRAINTS MEASURES SHOULD BE STUDIED BY VERIFICATION SUB-GROUP IN THE VERIFICATION CONTEXT. CONSTRAINTS ARE ALREADY

BEING STUDIED BY SEPARATE SUB-GROUP. TO CONSIDER THEM IN NATO STUDIES AS COLLATERAL TO VERIFICATION WOULD LEAD TO DUPLICATION OF EFFORT AND WASTE OF SCARCE RESOURCES AS WE APPROACH NEGOTIATIONS.

4. IN OUR VIEW, VERIFICATION SUB-GROUP COULD MOST USEFULLY EXAMINE VERIFICATION MEASURES AS GENERALLY UNDERSTOOD WITHIN NATO, WITHOUT ADDING CONSTRAINTS TO ITS AGENDA. IN OUR APRIL 30 AND JULY 27 SUBMISSIONS AND AGAIN IN LANGUAGE WE HAVE NOW PROPOSED FOR PARA 16.II. OF SECTION II, WE HAVE IN EFFECT ASKED THE ALLIES FOR THEIR VIEWS ON THE SPECIFIC VERIFICATION MEASURES WE BELIEVE MIGHT BE CONSIDERED FOR USE IN MBFR NEGOTIATIONS. WE INTEND TO SUBMIT A PAPER ON NEGOTIATED INSPECTION MEASURES IN THE NEAR FUTURE, IN A FURTHER EFFORT TO ELICIT CONSIDERED ALLIED VIEWS ON THIS IMPORTANT SUBJECT. VERIFICATION SUB-GROUP THUS ALREADY HAS WORK CUT OUT FOR IT.

5. CONCEPTUALLY, WE SEE CONSTRAINTS AS BROADER IN SCOPE AND PURPOSE THAN VERIFICATION PROVISIONS. VERIFICATION IS NECESSARY TO ENSURE THAT PROVISIONS OF REDUCTION AGREEMENTS ARE BEING CARRIED OUT, WHILE CONSTRAINTS HAVE OTHER
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AND BROADER PURPOSES DEFINED IN APRIL 30 PAPER. TO SUBSUME CONSTRAINTS UNDER VERIFICATION AS PROPOSED BY CHAIRMAN IS TO PUT CART BEFORE HORSE.

6. WE SEE NEGOTIATING ADVANTAGES TO MAINTAINING DISTINCTION IN OUR OWN MINDS AND IN PRESENTATIONS TO EAST. IF WE BEGIN TO FOCUS IN NEGOTIATIONS ON VERIFICATION ADVANTAGES OF CONSTRAINTS WE WILL SEEK, WE COULD END BY

RISKING OUR CHANCES OF ACHIEVING EITHER ADEQUATE CON-
STRAINTS OR ADEQUATE VERIFICATION PROVISIONS IN NEGOTIA-
TIONS. RUSH

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